University of California, Berkeley Department of Economics Fall 2012 Professor Alan Auerbach 525 Evans Hall 3-0711; auerbach@econ

ECONOMICS 230A PUBLIC SECTOR MICROECONOMICS

This is the first of two courses in the Public Economics sequence. It will begin by covering core material and some recent applications on taxation, public expenditures, public choice, and fiscal federalism, and then move on to consider capital income taxation and its effects on the behavior of households and firms. Economics 230B, the second semester in the sequence, will consider more fully the general optimal income tax problem, behavioral effects of government policy and the institutional characteristics of important taxes and social insurance programs.

Class meetings:	Tuesdays 9-11, 639 Evans Hall	
Office hours:	Mondays, 10:00-11:30, and by appointment	
Prerequisites:	This course should normally be taken after the completion of first-year Ph. D. courses in economic theory and econometrics. Students with other backgrounds should consult the instructor.	
Requirements:	Problem sets (2) Paper (app. 5 page review) Final examination	30% 20% 50%

There is no required textbook for this course. All readings given below are available on the web from within the UC Berkeley IP domain. While all readings will be discussed in class, starred readings should be considered more important. The following collection, several selections from which appear on the reading list, is also useful for a general background reference:

Alan Auerbach and Martin Feldstein, eds., *Handbook of Public Economics*, North-Holland, volumes 3 (2002) and 4 (2002)

Other relatively recent texts and collections that you may find helpful for their coverage of particular topics are:

Richard Tresch, *Public Finance: A Normative Theory*, 2nd ed., Academic Press (2002)

Bernard Salanié, The Economics of Taxation, MIT Press (2003)

James Mirrlees *et al.*, eds., *Dimensions of Tax Design: The Mirrlees Review*, Oxford University Press (2010) <u>http://www.ifs.org.uk/mirrleesReview/dimensions</u>

Also, lecture notes will generally be posted on the course web site prior to each class providing an outline of points to be discussed, derivations of detailed results, and other review materials.

I. THEORY OF TAXATION AND PUBLIC EXPENDITURE

A. Deadweight Loss and Optimal Tax Theory

* Alan Auerbach and James Hines, "Taxation and Economic Efficiency," *Handbook of Public Economics*, vol. 3, Chapter 21; Sections 1-3. <u>http://www.sciencedirect.com/science/article/pii/S1573442002800258</u>

Alberto Alesina, Andrea Ichino, and Loukas Karabarbounis, "Gender Based Taxation and the Division of Family Chores," *American Economic Journal: Economic Policy* May 2011, 1-40. <u>http://pubs.aeaweb.org/doi/pdfplus/10.1257/pol.3.2.1</u>

B. Basic Tax Incidence

 * Don Fullerton and Gilbert Metcalf, "Tax Incidence," *Handbook of Public Economics*, vol. 4, Chapter 26; Sections 1-2. http://www.sciencedirect.com/science/article/pii/S1573442002800052

Jonathan Gruber and Botond Koszegi, "Tax Incidence When Individuals are Time-Inconsistent: The Case of Cigarette Excise Taxes," *Journal of Public Economics*, August 2004, 1959-1987. <u>http://www.sciencedirect.com/science/article/pii/S004727270300077X</u>

Raj Chetty, "The Simple Economics of Salience and Taxation," NBER Working Paper No. 15246, August 2009. <u>http://www.nber.org/papers/w15246.pdf</u>

C. Public Goods, Externalities, and Imperfect Competition

- * Auerbach and Hines, "Taxation and Economic Efficiency," *Handbook of Public Economics*, vol. 3, Chapter 21; Sections 5 and 6.
- * Fullerton and Metcalf, "Tax Incidence," *Handbook of Public Economics*, vol. 4, Chapter 26; Section 3.
- * Lans Bovenberg and Lawrence Goulder, "Environmental Taxation and Regulation," *Handbook of Public Economics*, vol. 3, Chapter 23; Section 4. <u>http://www.sciencedirect.com/science/article/pii/S1573442002800271</u>

D. Dynamic Taxation

- * Auerbach and Hines, "Taxation and Economic Efficiency," *Handbook of Public Economics*, vol. 3, Chapter 21; Section 7.
- * Fullerton and Metcalf, "Tax Incidence," *Handbook of Public Economics*, vol. 4, Chapter 26; Sections 4-5.
- * David Altig, Alan Auerbach, Laurence Kotlikoff, Kent Smetters, and Jan Walliser, "Simulating Fundamental Tax Reform in the U.S.," *American Economic Review*, June 2001, 574-595. <u>http://www.jstor.org/stable/pdfplus/2677880.pdf</u>

Andrés Erosa and Martin Gervais, "Optimal Taxation in Life-Cycle Economies," Journal of Economic Theory, August 2002, 338-369. http://www.sciencedirect.com/science/article/pii/S0022053101928777

Juan Carlos Conesa, Sagiri Kitao, and Dirk Krueger, 2009, "Taxing Capital? Not a Bad Idea after All!" American Economic Review, March 2009, 25-48. http://pubs.aeaweb.org/doi/pdfplus/10.1257/aer.99.1.25

Alan Auerbach, "The Choice between Income and Consumption Taxes: A Primer," in A. Auerbach and D. Shaviro, eds., Institutional Foundations of Public Finance: Economic and Legal Perspectives, Harvard University Press (2008), Chapter 2, 13-46. http://www.nber.org/papers/w12307.pdf

II. PUBLIC CHOICE AND FISCAL FEDERALISM

A. Overview

Torsten Persson and Guido Tabellini, "Political Economics and Public Finance," Handbook of Public Economics, vol. 3, Chapter 24. http://www.sciencedirect.com/science/article/pii/S1573442002800283

B. Voting, Agency, and Budget Rules

James Poterba, "State Responses to Fiscal Crisis: The Effects of Budgetary Institutions and Politics," Journal of Political Economy, August 1994, 799-821. http://www.jstor.org/stable/pdfplus/2138765.pdf

Timothy Besley and Stephen Coate, "Centralized versus Decentralized Provision of Local Public Goods: A Political Economy Approach," Journal of Public Economics, December 2003, 2589-2637.

http://www.sciencedirect.com/science/article/pii/S004727270200141X

Alan Auerbach, "Budget Windows, Sunsets, and Fiscal Control," Journal of Public Economics, January 2006, 87-100. http://www.sciencedirect.com/science/article/pii/S0047272705000423

Timothy Besley and Michael Smart, "Fiscal Restraints and Voter Welfare," Journal of Public Economics, April 2007, 755-773. http://www.sciencedirect.com/science/article/pii/S0047272706001356

C. Property Taxes, The Tiebout Model and Education Finance

Peter Mieszkowski and George Zodrow, "Taxation and the Tiebout Model," Journal of Economic Literature, September 1989, 1098-1146. http://www.jstor.org/stable/pdfplus/2726776.pdf

Stephen Calabrese, Dennis Epple, and Richard Romano, "Inefficiencies from Metropolitan Political and Fiscal Decentralization: Failures of Tiebout Competition," NBER Working Paper No. 17251, July 2011. http://www.nber.org/papers/w17251.pdf

* Eric Hanushek, "Publicly Provided Education," *Handbook of Public Economics*, vol. 4, Chapter 30, Section 7. <u>http://www.sciencedirect.com/science/article/pii/S157344200280009X</u>

Thomas Nechyba, "What Can Be (and What Has Been) Learned from General Equilibrium Simulation Models of School Finance?"*National Tax Journal*, June 2003. <u>http://ntj.tax.org/wwtax/ntjrec.nsf/dockey/506180C1541C58FA85256D8D0079B0B4?Op enDocument</u>

III. SAVING, AND PORTFOLIO CHOICE

A. Overviews

- * James Poterba, "Taxation, Risk-Taking, and Household Portfolio Behavior" *Handbook of Public Economics*, vol. 3, Chapter 17. http://www.sciencedirect.com/science/article/pii/S1573442002800210
- * Douglas Bernheim, "Taxation and Saving," *Handbook of Public Economics*, vol. 3, Chapter 18. <u>http://www.sciencedirect.com/science/article/pii/S1573442002800222</u>

B. Tax-Favored Saving

Robert Dammon, Chester Spatt, and Harold Zhang, "Optimal Asset Location and Allocation with Taxable and Tax-Deferred Investing, *Journal of Finance*, June 2004, 999-1037. <u>http://www3.interscience.wiley.com/cgi-bin/fulltext/118755778/PDFSTART</u>

Alexander Gelber, "How Do 401(k)s Affect Saving? Evidence from Changes in 401(k) Eligibility," *American Economic Journal: Economic Policy*, November 2011. http://pubs.aeaweb.org/doi/pdfplus/10.1257/pol.3.4.103

C. The Behavior of High-Income Individuals: Taxation of Capital Gains and Estates

Alan Auerbach and Jonathan Siegel, "Capital Gains Realizations of the Rich and Sophisticated," *American Economic Review*, May 2000, 276-282. http://www.jstor.org/stable/pdfplus/117235.pdf

Alan Auerbach and David Bradford "Generalized Cash-Flow Taxation," *Journal of Public Economics*, April 2004, 957-980. http://www.sciencedirect.com/science/article/pii/S0047272703000446

Zoran Ivković, James Poterba, and Scott Weisbenner, "Tax-Motivated Trading by Individual Investors," *American Economic Review*, December 2005, 1605-1630. http://pubs.aeaweb.org/doi/pdfplus/10.1257/000282805775014461

Wojciech Kopczuk, "Bequest and Tax Planning: Evidence from Estate Tax Returns," *Quarterly Journal of Economics*, November 2007, 1801-1854. <u>http://qje.oxfordjournals.org/content/122/4/1801.full.pdf+html</u>

IV. CORPORATE TAXATION, FINANCE AND INVESTMENT

A. Corporate Tax Incidence

* Alan Auerbach, "Who Bears the Corporate Tax? A review of What We Know" in J. Poterba, ed., *Tax Policy and the Economy* 20, 2006, 1-40. <u>http://www.nber.org/chapters/c0065.pdf</u>

Mihir Desai and Dhammika Dharmapala, "Corporate Tax Avoidance and Firm Value," *Review of Economics and Statistics*, August 2009, 537-546. <u>http://www.mitpressjournals.org/doi/pdf/10.1162/rest.91.3.537</u>

Raj Chetty and Emmanuel Saez, "Dividend and Corporate Taxation in an Agency Model of the Firm." *American Economic Journal: Economic Policy*, August 2010, 1-31. http://pubs.aeaweb.org/doi/pdfplus/10.1257/pol.2.3.1

B. Corporate Financial Policy

 * Alan Auerbach, "Taxation and Corporate Financial Policy," *Handbook of Public Economics*, vol. 3, Chapter 19. http://www.sciencedirect.com/science/article/pii/S1573442002800234

Alan Auerbach and Kevin Hassett, "On the Marginal Source of Investment Funds," *Journal of Public Economics*, January 2003, 205-232. http://www.sciencedirect.com/science/article/pii/S0047272701001724

Raj Chetty and Emmanuel Saez, "Dividend Taxes and Corporate Behavior: Evidence from the 2003 Dividend Tax Cut," *Quarterly Journal of Economics*, August 2005, 791-833. <u>http://www.jstor.org/stable/pdfplus/25098756.pdf</u>

C. Investment Behavior

* Kevin Hassett and Glenn Hubbard, "Tax Policy and Business Investment," *Handbook of Public Economics*, vol. 3, Chapter 20; Sections 1-4 http://www.sciencedirect.com/science/article/pii/S1573442002800246

Christopher House and Matthew Shapiro, "Temporary Investment Tax Incentives: Theory with Evidence from Bonus Depreciation," *American Economic Review*, June 2008, 737-768. <u>http://pubs.aeaweb.org/doi/pdfplus/10.1257/aer.98.3.737</u>

Nick Bloom, Rachel Griffith, and John Van Reenen, "Do R&D Tax Credits Work? Evidence from a Panel of Countries 1979-1997," *Journal of Public Economics*, July 2002, 1-31. <u>http://www.sciencedirect.com/science/article/pii/S004727270100086X</u>

Julie Cullen and Roger Gordon, "Taxes and Entrepreneurial Risk-Taking: Theory and Evidence for the U.S.," Journal of Public Economics, August 2007, 1479-1505. http://www.sciencedirect.com/science/article/pii/S004727270600168X

D. Tax Competition and International Taxation

Roger Gordon and James Hines, "International Taxation," *Handbook of Public Economics*, vol. 4, Chapter 28. http://www.sciencedirect.com/science/article/pii/S1573442002800076

John Wilson and David Wildasin, Capital Tax Competition: Bane or Boon? *Journal of Public Economics*, June 2004, 1065-1091. http://www.sciencedirect.com/science/article/pii/S0047272703000574

Rachel Griffith and Alexander Klemm, "What Has Been the Tax Competition Experience of the Last 20 Years?" Institute for Fiscal Studies Working Paper 04/05, February 2004. http://www.ifs.org.uk/wps/wp0405.pdf

Dhammika Dharmapala, Fritz Foley, and Kristin Forbes, "Watch What I Do, Not What I Say: The Unintended Consequences of the Homeland Investment Act," *Journal of Finance*, June 2011. <u>http://onlinelibrary.wiley.com/doi/10.1111/j.1540-6261.2011.01651.x/pdf</u>